

## FTB Quarterly Environmental Law Update

15 October 2020

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## FTB Quarterly Environmental Law Update - 15 October 2020

**International Law Origins** 

and Scope of the Aarhus Convention

**Gregory Jones QC** FRGS, LA (RTPI)

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Why worry?....and out soon



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International Covenant on Civil and Political Rights, adopted by the United Nations in 1966 and ratified by the United Kingdom in 1976. General Assembly resolution 2200A (XXI) of 16 December 1966, entry into force 23 March 1976, in accordance with Article 49

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Declaration of the UN Conference on the Human Environment, which met at Stockholm from 5 to 16 June 1972 (the Stockholm Declaration).



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The World Charter for Nature (the Charter for Nature) was adopted by the General Assembly of the UN on 28 October 1982. Sponsored General Assembly Resolution 37/7



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On 7 and 8 December 1989 the First European Conference on Environment and Health (the European Conference) was held in Frankfurt.

In its final session, the European Conference adopted the European Charter on Environment and Health (the European Charter). Once finalised, the European Charter arguably "set the basis for international collaboration in environment and health".

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A year after the European Charter was adopted in Frankfurt, on 14 December 1990, the UN General Assembly resolved on the Need to Ensure a Healthy Environment for the Well-Being of Individuals.

The Rio Declaration on Environment and Development (the Rio Declaration) Rio Declaration on Environment and Development, Report of the United Nations Conference on Environment and Development, U.N. Doc.A/CONF.151/26/Rev.1 (1992).



#### Rio continued

The Rio Declaration had set the stage to develop a more detailed regulatory regime giving effect to the broad principles established by that declaration.

In October 1995, at the Third Ministerial 'Environment for Europe' Conference held by the ECE Environment Ministers in Sofia, European nations endorsed a blueprint for what would become the Aarhus Convention.

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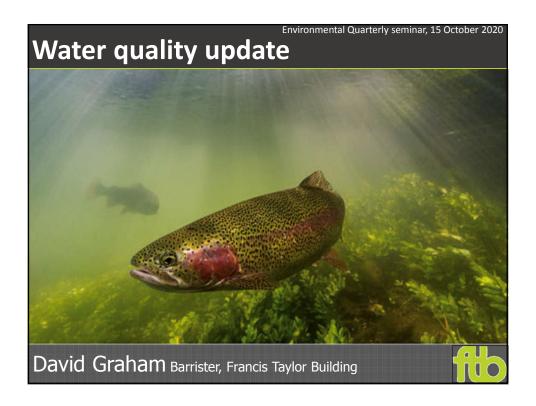


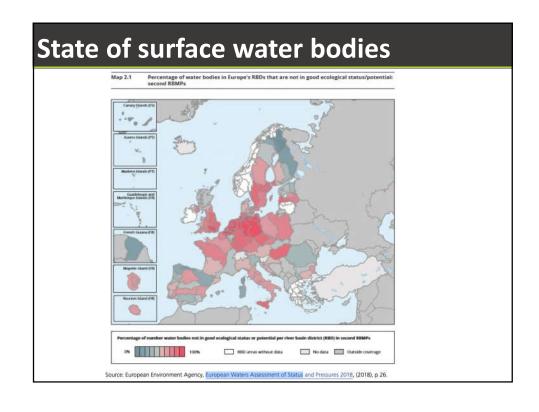
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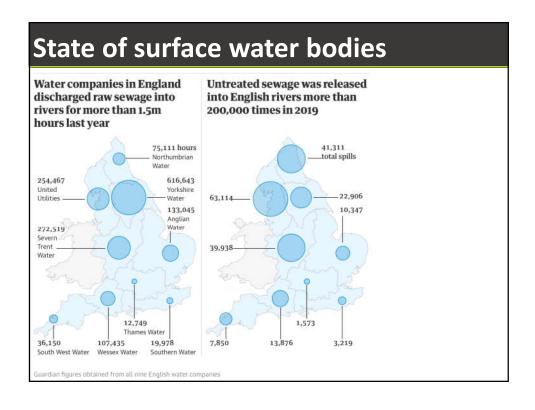
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# Water framework directive: purpose

#### Water Framework Directive 2000/60/EC, as amended

#### Article 1: purpose

The purpose of this Directive is to establish a framework for the protection of inland surface waters, transitional waters, coastal waters and groundwater which:

(a) prevents further deterioration and protects and enhances the status of aquatic ecosystems and, with regard to their water needs, terrestrial ecosystems and wetlands directly depending on the aquatic ecosystems;

[...]

- (c) aims at enhanced protection and improvement of the aquatic environment, inter alia, through specific measures for the progressive reduction of discharges, emissions and losses of priority substances and the cessation or phasing-out of discharges, emissions and losses of the priority hazardous substances;
- (d) ensures the progressive reduction of pollution of groundwater and prevents its further pollution...

## Water framework directive: purpose

- ...and thereby contributes to:
- the provision of the sufficient supply of good quality surface water and groundwater as needed for sustainable, balanced and equitable water use,
- a significant reduction in pollution of groundwater,
- the protection of territorial and marine waters, and
- achieving the objectives of relevant international agreements, including those which aim to prevent and eliminate pollution of the marine environment, by Community action under Article 16(3) to cease or phase out discharges, emissions and losses of priority hazardous substances, with the ultimate aim of achieving concentrations in the marine environment near background values for naturally occurring substances and close to zero for man-made synthetic substances.

## WFD: mechanisms

#### Article 5:

 Analysis of each river basin district's characteristics; economic analysis of water use and review of human impacts on the status of its surface water and groundwater: 2004, 2013 and every 6 years thereafter.

Article 8: monitoring programmes to common standards -Annex V.

#### Article 13.

- RBMPs: first ones in place by November 2009.
- Reviewed by Nov 2015 and every 6 years thereafter.

Article 11: 'programme of measures' for each RB with minimum contents. Inter alia:

- Prior regulation of point source discharges
- Prior authorisation of abstraction, impoundment, groundwater recharge
- "for diffuse sources liable to cause pollution, measures to prevent or control the input of pollutants" (art.11(3)(h))
- Measures to eliminate pollution by 'priority substances' identified under article 16 and Annex X.

# WFD: targets and limit values

#### Article 10:

MS must ensure discharges into surface waters are controlled according to a 'combined approach' of:

- Emission controls based on best available techniques; or
- Relevant emission limit values; or
- Controls for diffuse sources including as appropriate best environmental practices set out in other directives. (Nitrates Drective, Urban WWT Directive; IPPC Directive etc)

#### Article 4(1)

Must take all necessary measures to prevent deterioration of the status
of all bodies of surface water (subject to paras (6), (7) – deterioration
from 'high' to 'good' quality where the result of mods to the water body
or 'new sustainable human development activities', of overriding public
interest and/or and all practical steps taken to mitigate adverse impact;
temporary deteriorations from or force majeure events accidents or
natural droughts or floods that are not reasonably foreseeable)

# WFD: targets and limit values

#### Article 4(1) ctd

- Must protect, enhance and restore all bodies of surface water with the aim of achieving 'good' surface water status by 2015, or up to two 60year extensions to 2027.
  - --> Means ecological and chemical status both 'good' (art. 2(18)).

#### Annex V: criteria for surface water status categories:

High, good, moderate, 'poor or bad'.

Ecological status

- Biological (phytoplankton, other flora, microinvertebrates, fish)
- hydromorphological (continuity, hydrology, morphology)
- physio-chemical (thermal, exygenation, salinity, nutrients, acidification, priority substances, other pollutants)

Chemical status

Environmental Quality Standards Directive 2008/105/EC (as amended by the Priority Substances Directive 2013/39/EU)

- Must protect and enhance artificial and heavily modified water bodies to 'good ecological potential' and good chemical status
- Must take the necessary measures to progressively reduce pollution by 'priority substances'.

# WFD: targets and limit values

1.2. Normative definitions of ecological status classifications

Table 1.2. General definition for rivers, lakes, transitional waters and coastal waters

Elemen	t High status	Good status	Moderate status
General	There are no, or only very minor, anthropogenic alterations to the values of the physico-chemical and hydromorphological quality elements for the surface water body type from those normally associated with that type under undisturbed conditions.  The values of the biological quality elements for the surface water body reflect those normally associated with that type under undisturbed conditions, and show no, or only very minor, evidence of distortion.  These are the type-specific conditions and communities.	quality elements for the surface water body type show low levels of distortion resulting from human activity, but deviate only slightly from those normally associated with the surface water body type under	elements for the surface water body type deviate moderately from those normally associated with the surface water body type under undisturbed conditions. The values show moderate signs of distortion

Waters achieving a status below moderate shall be classified as poor or bad.

Waters showing evidence of major alterations to the values of the biological quality elements for the surface water body type and in which the relevant biological communities deviate substantially from those normally associated with the surface water body type under undisturbed conditions, shall be classified as poor.

Waters showing evidence of severe alterations to the values of the biological quality elements for the surface water body type and in which large portions of the relevant biological communities normally associated with the surface water body type under undisturbed conditions are absent, shall be classified as bad.

## 25 Year Plan

We will achieve clean and plentiful water by improving at least three quarters of our waters to be close to their natural state as soon as is practicable by:

- reducing the damaging abstraction of water from rivers and groundwater, ensuring that by 2021 the proportion of water bodies with enough water to support environmental standards increases from 82% to 90% for surface water bodies and from 72% to 77% for groundwater bodies
- reaching or exceeding objectives for rivers, lakes, coastal and ground waters that are specially protected, whether for biodiversity or drinking water as per our River Basin Management Plans
- supporting OFWAT's ambitions on leakage, minimising the amount of water lost through leakage year on year, with water companies expected to reduce leakage by at least an average of 15% by 2025
- minimising by 2030 the harmful bacteria in our designated bathing waters and continuing to improve the cleanliness of our waters; we will make sure that potential bathers are warned of any short-term pollution risks

## **Environment Bill Environmental targets** The Secretary of State may by regulations set long-term targets in respect of any matter which relates to — (a) the natural environment, or Cl 6 Significant (b) people's enjoyment of the natural environment. improvement The Secretary of State must exercise the power in subsection (1) so as to set a long-term target in respect of at least one matter within each priority area. test The priority areas are -(a) air quality; (b) water; (c) biodiversity biodiversity; resource efficiency and waste reduction. Bill 9 58/1 2 Part 1 - Environmental governance Chapter 1 - Improving the natural environment A target set under this section must specify — (a) a standard to be achieved, which must be capable of being objectively measured, and (b) a date by which it is to be achieved.

Enviro	nment Bill	
	Water quality	10
81 Wat	ter quality: powers of Secretary of State	
wh	e Secretary of State may by regulations amend or modify any legislation to nich this section applies for the purpose of—  (a) making provision about the substances to be taken into account in assessing the chemical status of surface water or groundwater;  (b) specifying standards in relation to those substances or in relation to the chemical status of surface water or groundwater.	15
(	is section applies to —  (a) the Water Environment (Water Framework Directive) (England and Wales) Regulations 2017 (S.I. 2017/407);  (b) the Water Environment (Water Framework Directive) (Northumbria River Basin District) Regulations 2003 (S.I. 2003/3245);  (c) the Water Environment (Water Framework Directive) (Solway Tweed	20
(	River Basin District) Regulations 2004 (S.I. 2004/99);  (d) the Groundwater Regulations (Northern Ireland) 2009 (S.R. (N.I.) 2009 No. 254);  (e) the Water Framework Directive (Classification, Priority Substances and Shellfish Waters) Regulations (Northern Ireland) 2015 (S.R. (N.I.)	25
	2015 No. 351);  (f) the Water Environment (Water Framework Directive) Regulations (Northern Ireland) 2017 (S.R. (N.I.) 2017 No. 81);  (g) any regulations modifying that legislation made under or by virtue of the European Union (Withdrawal) Act 2018.	30

# **Environment Bill**

- (3) Regulations under subsection (1) may also, in connection with provision made under subsection (1)(a) or (b), amend or modify legislation to which this 35 section applies so as to make provision -
  - (a) setting objectives in relation to the substances about which the provision is made, or in relation to the substances about which the provision is made, or in relation to the chemical status of surface water or groundwater (including objectives to maintain specified standards or to achieve specified standards by specified dates);
  - about how objectives set by the regulations are to be met, including provision requiring, or otherwise relating to, measures to be taken to achieve those objectives;

40

45

(c) requiring, or otherwise relating to, the monitoring or assessment of any matter relating to the chemical status of surface water or the chemical status of groundwater;

# Policy papers

A Green Future: 25 Year Environment Plan (January 2018)

Environment Bill Policy Statement (30 January 2020)

Policy Paper: Water factsheet (10 March 2020)

Policy paper: Environment Bill – environmental targets (18 August 2020)

# Sir James Bevan's speech

# Questions

# **David Graham**david.graham@ftbchambers.co.uk



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# Windfarms: Where are we now?

15<sup>th</sup> October 2020

Andrew Fraser-Urquhart QC afu@ftbchambers.co.uk

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#### Context

- Major progress in UK renewables development
- Onshore wind policy regime altered June 2015, limited progress thereafter
- Offshore wind by NSIP regime
- PM's Virtual Conference speech envisages major expansion of wind, focused on offshore

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#### Context – current renewable status

- Wind energy already very significant part of UK energy mix – Q2 2020 44.6% of electricity generation
- 29.2% of renewable capacity is onshore, 23.0% is offshore
- Progress from early 2010s UK Renewable Roadmap (July 2011) foresaw "around 29GW in operation" by 2020; actual figure Q2 2020 48.5GW
- Offshore increasing quickly -21% increase from Q2 2019

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## Policy regime (England) - Onshore wind

- Overall framework Climate Change Act 2008
- Still extant BEIS paper 22/1/13- "Onshore Wind: part of the UK's energy mix" - wind "a key component"
- Planning above 50MW NSIP regime
- NPPF and NPPG for smaller schemes



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## NPPF – Local Plans (para 151)

- positive strategy that maximises whilst addressing adverse impacts (incl cumulative impacts)
- Consider identifying suitable areas
- Consider how developments can secure energy from renewable sources



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## NPPF – Decision-making (para 154)

- No need for applicants to demonstrate overall need for renewables (but NB no ref to weight) and recognise value of small scale projects
- Approve if impacts are (or can be made) acceptable
- Footnote adds local opinion clause for onshore wind



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#### **NPPG**

- Repeats local opinion clause
- Sets out range of effects to consider with detailed guidance on how to be assessed
- Notes mandatory pre-application consultation requirements





#### The balance - Need

- No specific targets
- Large increases already seen -vs- still unsatisfied demand
- NPPF no need to demonstrate need
- NPSs "may be" material consideration urgent need
- But weight implicitly acknowledged by NPPG with ref to "considering the energy contribution"

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## The balance – Adverse impacts

- Need only be "acceptable" or made so
- Landscape and visual "significant or defining"; "a feature in particular views (or sequences in views)"
- Cumulative impacts
- Fall-over distance, power lines, air safety and radar
- Highways and shadow flicker
- **Ecology**

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#### The balance – adverse effects

Heritage – importance of setting (see Barnwell Manor)



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## The local opinion clause NPPG fn 49 and NPPG

- Had chilling effect after 2015 WMS "final say"
- In an area identified as suitable for wind energy in dev plan; and
- "following consultation, it can be demonstrated that the planning impacts identified by the affected local community have been fully addressed and the proposal has their backing" (NB NPPG adds "therefore"
- NPPG whether has backing is matter for LPA decision

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#### A total roadblock?

- Local Plan policy matter for normal local plan process
- Local approval Matter for LPA planning judgement
- NPPG planning effects fully addressed "therefore the proposal has their backing"
- Has to be addressed as matter of co-valence... who has to agree
- Primacy of development plan this is material consideration only

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#### NSIP - offshore

- Relatively old policy guidance
- Technical issues siting, transmission, efficiency of turbines, sensitivity
- Different environmental issues large arrays
- Onshore infrastructure





#### NSIP - onshore

- Very large windfarms consequent effects
- Full benefit of NPS both need and expectation of effects
- Local opinion clause in NPPF/NPPG only...
- Front-loaded consultation may assist with dealing with local opinion

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Overview of some significant developments

**Ned Westaway** 

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## **Route map**

- 1. Climate change
- 2. The Defra bills
- 3. Planning and EIA



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## **Climate change**

R (Plan B Earth) v SST [2020] EWCA Civ 214; [2020] PTSR 1446



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## **Climate change**

R (Plan B Earth) v SST [2020] EWCA Civ 214; [2020] PTSR 1446 R (Friends of the Earth Ltd) v Heathrow Airport Ltd, heard in Supreme Court (Lord Reed, Lord Hodge, Lady Black, Lord Sales, Lord Leggatt) 7-8 October 2020



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#### Questions:

- Basis of Government's decision
- Is Paris "so obviously material" that must be taken into account
- If so, how

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#### Questions:

- Basis of Government's decision
- Is Paris "so obviously material" that must be taken into account
- If so, how

SC also likely to address (i) precautionary principle and (ii) SCA 1981 s.31(2A)

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## Climate change (cont.)

R (ClientEarth) v SSBEIS [2020] EWHC 1303 (Admin) 1446 To be heard on appeal 17-18 November 2020



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## Climate change (cont.)

R (ClientEarth) v SSBEIS [2020] EWHC 1303 (Admin) 1446

To be heard on appeal 17-18 November 2020

Cf. R (Vince and others) v SSBEIS CO/1832/2020

Concession (?) on 25 September 2020 that energy NPSs would be reviewed (but not suspended under PA 2008 s.11)



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## Climate change (cont.)

R (ClientEarth) v SSBEIS [2020] EWHC 1303 (Admin) 1446

To be heard on appeal 17-18 November 2020

Cf. R (Vince and others) v SSBEIS CO/1832/2020

Concession (?) on 25 September 2020 that energy NPSs would be reviewed (but not suspended under PA 2008 s.11)

See also

R (Transport Action Network) v SST – granted permission in August

R (Packham) v SST [2020] EWCA Civ 1004 – refused permission in July 2020

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#### The Defra bills

## **Agriculture Bill**

16 January 2020: introduced into HC

12 October 2020: HL amendments considered in HC on 12

October 2020, disagreed to and Bill returned to HL



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#### The Defra bills

#### **Agriculture Bill**

16 January 2020: introduced into HC

12 October 2020: HL amendments considered in HC on 12

October 2020, disagreed to and Bill returned to HL

#### **Fisheries Bill**

29 January 2020: introduced into HL

13 October 2020: report stage and third reading in HC, will

now be returned to HL



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## The Defra bills (cont.)

#### The Environment Bill?

30 January 2020: introduced into HC

2nd reading on 26 February 2020 and HC Comittee hearings began on 10 March 2020 but adjourned on 19

March



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## The Defra bills (cont.)

#### The Environment Bill?

30 January 2020: introduced into HC

2nd reading on 26 February 2020 and HC Comittee hearings began on 10 March 2020 but adjourned on 19 March

Yet to come back to Committee

28 September 2020: Standing Order No.87A(7), will return to HC on 1 December 2020

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## The Defra bills (cont.)

Issues include

- Non-regression
- **Targets**

Cf. 19 August 2020 policy paper Environment Bill *environmental targets* 

- Office for Environmental Protection George Eustice statement to EFRA Cttee 22 September 2020 – "embryonic form"

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## **Planning and EIA**

Planning for the future, DHCLG consultation closes on 29 October 2020



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## **Planning and EIA**

Planning for the future, DHCLG consultation closes on 29 October 2020

Interim measures:

- Minor changes re Covid
- 1 September 2020 three SIs entered into force:

The Town and Country Planning (General Permitted Development) (England) (Amendment) (No. 2) and (No.3) Orders 2020

The Town and Country Planning (Use Classes) (Amendment) (England) Regulations 2020

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The Town and Country Planning (Use Classes) (Amendment) (England) Regulations 2020

R (Rights: Community: Action) v SSHCLG CO/3024/2020

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## Planning and EIA (cont.)

Consultation on EIA and SEA?



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## Planning and EIA (cont.)

Consultation on EIA and SEA?

Meanwhile, litigation continues:

R (Swire) v SSHCLG [2020] EWHC 1298 (Admin) – screening (insufficient evidence (BSE carcasses))

Gathercole v Suffolk CC [2020] EWCA Civ 1179 (alternative sites)

Girling v East Suffolk Council [2020] EWHC 2579 (Admin) (up to date environmental information)

London Historic Parks and Gardens Trust v SSHCLG [2020] EWHC 2580 (Admin) (separation of functions)

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## And finally ...

The European Union (Withdrawal) Act 2018 (Relevant Court) (Retained EU Case Law) Regulations 2020

Reg.3 extends definition of relevant court able to depart from retained EU case law to Court of Appeal level



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## And finally ...

The European Union (Withdrawal) Act 2018 (Relevant Court) (Retained EU Case Law) Regulations 2020

Reg.3 extends definition of relevant court able to depart from retained EU case law to Court of Appeal level

Case C-567/10 Inter-Environnement Bruxelles ASBL



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Thanks for watching!



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# Hearing environmental and planning cases remotely in the Coronavirus pandemic

**Morag Ellis QC Esther Drabkin-Reiter** 

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#### Overview

- How will the case or appeal be heard?
- Experience and advice based on hearing cases remotely
- Dos and don'ts



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## How will the case or appeal be heard?

- Variety of approaches being taken by courts / PINS
  - Adjournment
  - In person but distanced as much as possible
  - By telephone
  - Using remote video conferencing software, e.g. Skype, Microsoft Teams, HMCTS own cloud platform
  - In some cases PINS has adopted or considered a "blended approach" where participants cannot access remote software

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## Experience of and advice on remote hearings

#### Matters to consider:

- Hearing / inquiry team assembled or remote
- Venue
- Document sharing and management
- Timetabling and time management issues

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Experience of and advice on remote hearings

## The hearing / inquiry team

#### Having the team assembled

- Need for space for social distancing
- Possible technical difficulties with feedback where team members are in the same room
- How to ensure witness handling appears fair

#### Keeping the team remote

- How do you enable instantaneous communication?
- May be more convenient if team members live in disparate areas
- Less of a team feeling at inquiry

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#### The venue – factors to consider

- If accommodating the team, is there sufficient space?
- Background noise
- Internet connection
- Backdrop to video
- Microphone and video quality
- Multiple screens or space for hard copy papers
- If at home possible interruption from other members of the household? Children, pets?



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## Document sharing and management

- Accessibility of documents for third parties
- How to put new documents in and share these between parties and the judge / inspector
- Creation of tabbed, numbered electronic bundles AND provision of hard copies?
- Submission of claims electronically both more and less timeconsuming
- Screen sharing can be very useful but need to be confident with the controls
- Informal inter-party communications?



#### Experience of and advice on remote hearings

#### Timetable issues

Virtual hearings / inquiries take longer

- Need for more frequent breaks
- Witness handling less immediate
- Time needed to access documents on screen

Need to be both succinct and realistic in time estimates

#### Site visit:

Inspector may have to travel specially for this – consider in timetable

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Dos and don'ts and traps for the unwary

#### Do:

- Keep an eye on the expressions / body language of the tribunal even if you can't see their pen
- Practice with the software in advance if you can
- Build thinking about procedures into preparation time
- Be aware of your own health and comfort

#### Don't:

- Obviously refer to things the inspector / judge can't see e.g. Google maps or documents not before the tribunal
- Forget you are on screen
- Be afraid to ask for adjustments to the procedure
- Panic! Everyone is getting used to the new normal

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# Hearing environmental and planning cases remotely in the Coronavirus pandemic

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